

ROTTERDAM-MOHONASEN  
CENTRAL SCHOOL DISTRICT

FINANCIAL STATEMENTS  
AND SUPPLEMENTARY INFORMATION

Year Ended June 30, 2018

# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

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## **INDEPENDENT AUDITOR'S REPORT**

To the Board of Education of the  
Rotterdam-Mohonasen Central School District:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the fiduciary funds of the Rotterdam-Mohonasen Central School District as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Rotterdam-Mohonasen Central School District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the fiduciary fund information of the Rotterdam-Mohonasen Central School District, as of June 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the schedule of changes in total OPEB liability, District's proportionate share of the net pension asset/liability, and the District's contributions on pages M1-M11 and 48-52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Rotterdam-Mohonasen Central School District's basic financial statements as a whole. The other supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements, but is supplementary information required by the New York State Education Department. The other supplementary information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 10, 2018 on our consideration of the Rotterdam-Mohonasen Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rotterdam-Mohonasen Central School District's internal control over financial reporting and compliance.

*Raymond G. Preusser, CPA, PC*

Claverack, New York  
September 10, 2018

**ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT**  
**Management's Discussion and Analysis (MD&A)**  
**For the Fiscal Year Ended June 30, 2018**

**Introduction**

The following is a discussion and analysis of Rotterdam-Mohonasen Central School District's (the District) financial performance for the fiscal year ended June 30, 2018. This section is a summary of the District's financial activities based on currently known facts, decisions or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the District's financial statements, which immediately follow this section.

**Financial Highlights**

- The total assets of the District exceeded its total liabilities at the close of the fiscal year by \$21 million (net position).
- The District's total net position decreased \$990,796 compared to the 2016-17 reporting period. This change results primarily from the decrease in assets.
- A capital project of \$48,200,000 was started during the 2013-2014 fiscal year and still on going.

**Overview of the Financial Statements**

This annual report consists of three parts: MD&A (this section), the basic financial statements and required supplementary information. The basic financial statements include two kinds of statements that present different views of the School District:

\*The first two statements are districtwide financial statements that provide both short-term and long-term information about the School District's overall financial status.

\*The remaining statements are fund financial statements that focus on individual parts of the School District, report the District's operations in more detail than the districtwide statements. The fund financial statements concentrate on the District's most significant funds with all the other non-major funds listed in total in one column.

\*The governmental funds statements tell how basic services such as regular and special education were financed in the short term as well as what remains for future spending.

\*Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

Figure A-1 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview of MD&A highlights the structure and contents of each of the statements.

**Figure A-1 Major Features of the Districtwide and Fund Financial Statements**

	Districtwide Statements	Fund Statements	
		<u>Governmental Funds</u>	<u>Fiduciary Funds</u>
Scope	Entire District government (except fiduciary funds)	The activities of the School District that are not fiduciary such as School Lunch and Capital spending	Instances where the School District is the trustee or agent for someone else's resources, such as payroll taxes and scholarships
Required Financial Statements	Statement of Net Position Statement of Activities	Balance Sheet Statement of revenues, expenditures, and changes in fund balance	Statement of fiduciary net position Statement of changes in fiduciary net position
Accounting basis and measurement focus	Accrual accounting and economic resource focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of Asset/Liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter, no capital assets included.	All assets and liabilities both short-term and long-term.
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of year; expenditures when goods or services have been received and payment is due during the year or soon thereafter.	All revenues and expenses during year, regardless of when cash is received or paid.

## **Districtwide Financial Statements**

The districtwide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two districtwide statements report the District's net position and how it changed. Net position – the difference between the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources-is one way to measure the District's financial health or position.

\*Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

\*To assess the District's overall health, you need to consider additional informational factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the districtwide financial statements, the District's activities are shown as Governmental activities. Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property taxes and State formula aid finances most of these activities.



**Rotterdam-Mohonasen Central School District's Net Position**  
**June 30, 2017 and 2018**

	Restated 2017	2018	Variance Increase (Decrease)
Current Assets	\$ 15,224,176	\$ 12,132,736	\$ (3,091,440)
Capital Assets	102,681,759	101,412,183	(1,269,576)
Net Pension Asset	-	943,142	943,142
Total Assets	<u>117,905,935</u>	<u>114,488,061</u>	<u>(4,361,016)</u>
Deferred Outflows of Resources	<u>15,174,853</u>	<u>15,645,833</u>	<u>470,980</u>
Total Assets and Outflows of Resources	<u>133,080,788</u>	<u>130,133,894</u>	<u>(3,890,036)</u>
Current Liabilities	15,638,646	7,980,360	(7,658,286)
Noncurrent Liabilities	91,846,254	94,094,612	2,248,358
Net Pension Liability	2,809,604	556,298	(2,253,306)
Total Liabilities	<u>110,294,504</u>	<u>102,631,270</u>	<u>(5,409,928)</u>
Deferred Inflows of Resources	<u>958,224</u>	<u>6,665,360</u>	<u>5,707,136</u>
Total Liabilities and Inflows of Resources	<u>111,252,728</u>	<u>109,296,630</u>	<u>297,208</u>
Net Position:			
Net Investment in Capital Assets	42,018,694	44,921,722	2,903,028
Restricted	8,316,356	4,426,604	(3,889,752)
Unrestricted	(28,506,990)	(28,511,062)	(4,072)
Total Net Position	<u>\$ 21,828,060</u>	<u>\$ 20,837,264</u>	<u>\$ (990,796)</u>

Maintaining adequate fund balance (reserved and unappropriated) has several internal benefits. Fund balance can provide for cash flow needs until major revenues are received (thereby reducing or eliminating the need for cash flow borrowing), provide funds to leverage state and federal grants, and provide for various contingency expenses.

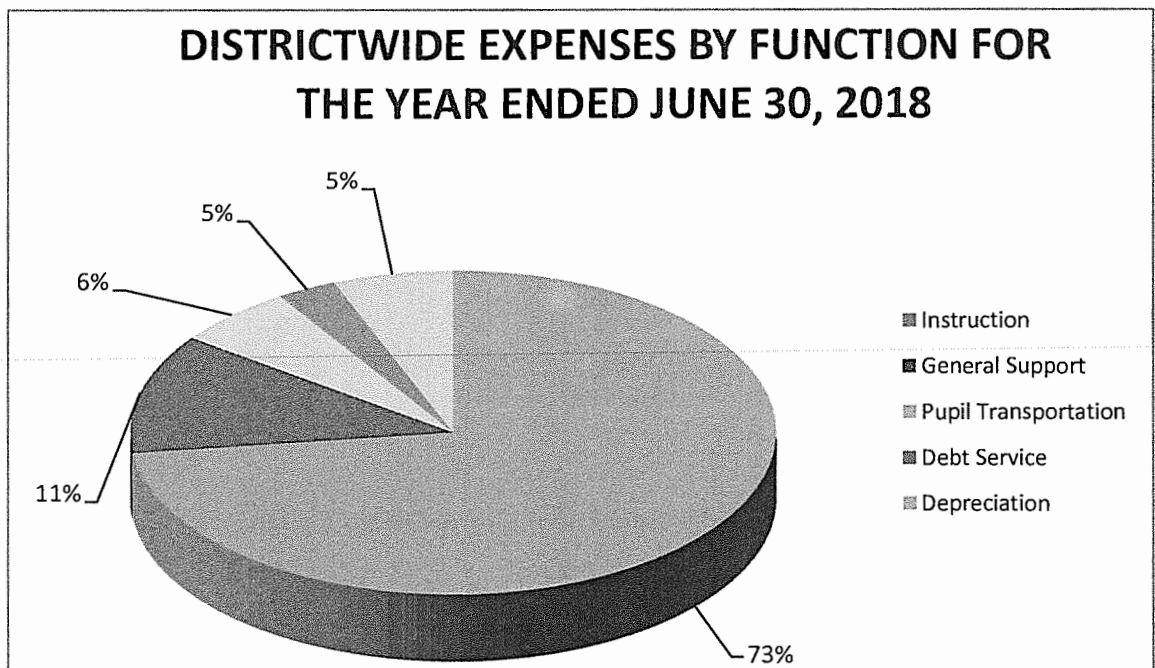
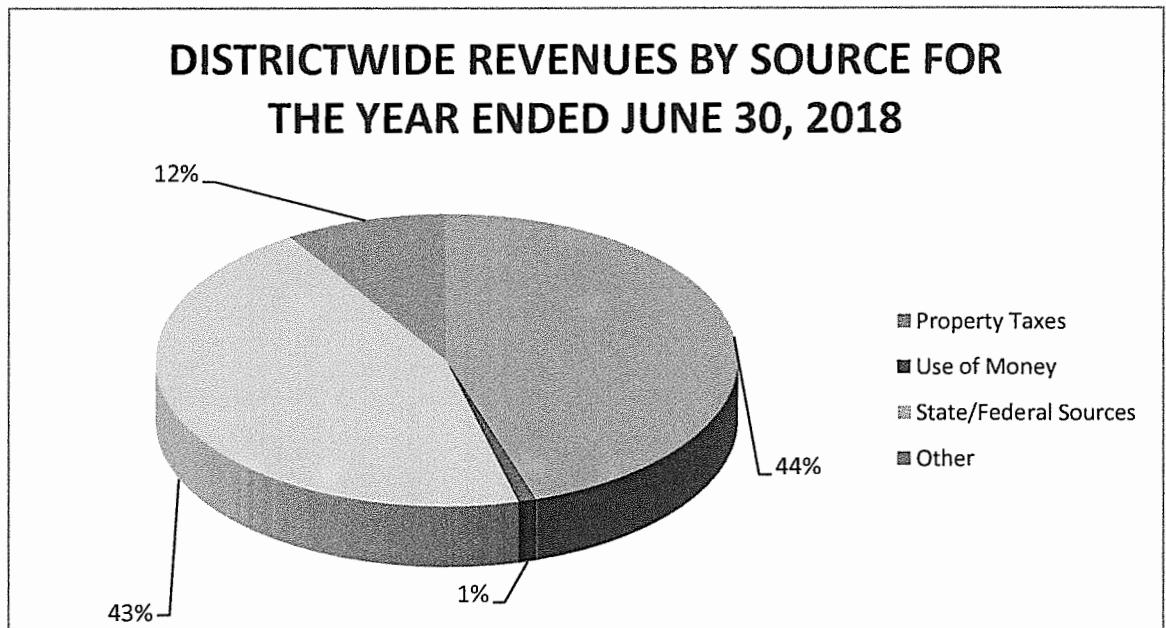
The largest portion of the District's net position reflects its investment in capital assets (e.g., land, buildings, improvements, machinery, and equipment); less any related outstanding debt used to acquire those assets. The District uses these capital assets to provide educational services. Consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources. Capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position represents resources that are subject to external restrictions on how they may be used (e.g. capital projects, debt service and other specified purposes). The remaining balance of unrestricted net position may be used to meet the District's ongoing obligation to provide educational services.

**Rotterdam-Mohonasen Central School District's  
Changes in Net Position  
For the Years Ended June 30, 2017 and 2018**

	Governmental Activities		Variance Increase (Decrease)
	2017	2018	
<b><u>Revenues:</u></b>			
Program Revenues:			
Charges for Services	\$ 791,937	\$ 822,421	\$ 30,484
Operating Grants and Contributions	2,410,374	2,388,122	(22,252)
Total Program Revenues	<u>\$ 3,202,311</u>	<u>\$ 3,210,543</u>	<u>\$ 8,232</u>
General Revenues:			
Real Property Taxes	21,708,106	22,583,133	\$ 875,027
Other Tax Items	3,963,097	3,849,126	(113,971)
Use of Money and Property	583,656	681,796	98,140
Sale of Property and Compensation for Loss	1,328	1,331	3
Miscellaneous	329,728	455,399	125,671
Local Sources	-	300,000	300,000
State Sources	20,425,075	21,279,791	854,716
Federal Sources	147,775	207,557	59,782
Premium on Obligations	2,897,029	1,406,736	(1,490,293)
Total General Revenues	<u>50,055,794</u>	<u>50,764,869</u>	<u>709,075</u>
<b><u>Expenses (Net of Program Revenues):</u></b>			
Instruction	35,737,128	37,071,213	1,334,085
General Support	5,548,203	5,540,739	(7,464)
Transportation	2,752,018	2,915,872	163,854
Community Service	1,832	1,869	37
Debt Service-Interest	1,870,732	2,863,836	993,104
Depreciation-Unallocated	2,249,830	3,163,805	913,975
Fiscal Agent Fees	410,492	157,521	(252,971)
School Lunch	58,737	40,810	(17,927)
Total Expenses	<u>48,628,972</u>	<u>51,755,665</u>	<u>3,126,693</u>
Increase (Decrease) in Net Position	<u>\$ 1,426,822</u>	<u>\$ (990,796)</u>	<u>\$ (2,417,618)</u>

The following charts provide the percentage breakdown of all revenues by source and all expenses by function for the entire District.



## **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds-not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and to manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as Federal grants).

The District has two kinds of funds:

- **Governmental Funds:** Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or difference) between them.
- **Fiduciary Funds:** The District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund and the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the districtwide financial statements because it cannot use these assets to finance its operations.

The following is a summary of the fund balances by individual major funds:

	<b>Fund Balance 2017</b>	<b>Fund Balance 2018</b>	<b>Variance Increase (Decrease)</b>
General	\$ 7,245,480	\$ 6,403,270	\$ (842,210)
School Lunch	36,329	-	(36,329)
Special Aid	24,202	34,729	10,527
Capital	(9,669,215)	690,156	10,359,371
Debt Service	2,313,041	1,029,500	(1,283,541)
Totals	<u>\$ (50,163)</u>	<u>\$ 8,157,655</u>	<u>\$ 8,207,818</u>

By law, school districts are only allowed to retain 4% of the subsequent year's general fund budget as unreserved or unassigned fund balance. The unassigned fund balance in the General Fund totals \$2,122,600 which is 4% of the 2018-19 General Fund Budget of \$53.1 million. The assigned fund balance of \$1,490,469 is composed of \$290,469 for encumbrances and \$1,200,000 as revenue to support the 2018-19 General Fund budget.

### **Capital Assets (Net of Depreciation)**

	<b>June 30, 2017</b>	<b>June 30, 2018</b>	<b>Increase (Decrease)</b>
Land	\$ 1,652,526	\$ 1,652,526	\$ 0
Construction in Progress	46,890,674	47,814,718	924,044
Buildings and Improvements	52,503,366	50,406,061	(2,097,305)
Buses	1,450,876	919,779	(531,097)
Machinery and Equipment	<u>184,317</u>	<u>619,099</u>	<u>434,782</u>
Total	<u>\$102,681,759</u>	<u>\$101,412,183</u>	<u>\$ (1,269,576)</u>

## **General Fund Budgetary Highlights**

For the 2017-18 school year, the voters of the District approved a budget of \$50,940,000. That budget was subsequently increased by \$395,642. This total is comprised of several different components listed in more detail below:

- \$330,645 represents encumbrances carried over from the prior school year.
- \$7,610 is the use of appropriated fund balance
- \$31,000 is the result of additional state aid
- \$26,387 is increases to the budget representing the appropriation of miscellaneous expenditures and revenues generated by District programs such as theater arts/drama, and summer school.

The District considers the results regarding the 2017-18 finances to be indicative of the current trends in public school funding and budgets. Specifically, the costs of employee benefits are rising at a much higher rate than potential revenues. These discrepancies have resulted in depending more heavily on reserve funds to balance the budget. In 2017-18 the total amount of fund balance and reserves were depleted by approximately \$840,000. However, through careful administration of the budget the district to continue to maintain adequate reserve funds as well as fully fund the mandated accrual for the Teachers Retirement System and the Employees Retirement System. The Board of Education has continued to make the funding of the employee's retirement reserve a priority. The Board of Education has also fulfilled its promise to tax payers that the tax impact of the capital project approved in 2013 would be less than 1% per year.

## **Enrollment**

Public school enrollment gathered by the state each October has shown a slight decline over the past several years. However, the enrollment study that was commissioned for the \$48.2 million Capital Project indicates that the District will see a steady increase in enrollment over the next several years. Recent kindergarten enrollments have confirmed this trend.

## **Debt Administration**

The District issued a new five-year bond with a principal amount of \$416,366 in November 2017 to finance the purchase of school buses. The voters of the district authorized the purchase during the annual vote held May 2017. The District also issued a serial bond of \$9,510,000 in June 2018 related to the \$48.2 million Capital Project referenced above. Doing this long-term borrowing through DASNY resulted in a lower local share for the district and thus a lower cost to the taxpayers.

The Mohonasen School District received a bond rating of Aa3 in 2017-18, which is consistent with prior years. The amount of general obligation debt a school district may issue is limited to 10 percent of its total assessed valuation, pursuant to Section 104.00 of the Local Finance Law. The current debt obligation of the district is approximately \$56 million dollars as of June 30, 2018, which is well within the stipulated limitation of approximately \$146 million (10% of total assessed value).

## Outstanding Long-Term Debt

	<u>2017</u>	<u>2018</u>	<u>Increase (Decrease)</u>
General Obligation Bonds	\$48,853,270	\$56,071,561	\$ 7,218,291

## Factors Impacting the District's Future

The wealth of the Mohonasen Central School District is based upon income and full value of taxable real property. Using those variables, the District is thus classified as being less than average in comparison to the state average wealth ratio. An average wealth school district in New York State has a combined wealth ratio (CWR), for state aid purposes of 1.0. Mohonasen's CWR for 2017-18 was .727 and is .720 for 2018-19 (a ratio of resident income and property values). This indicates that the district's overall wealth declined slightly from the prior year in relation other districts around the state. The state aid formulas are designed to help districts with combined wealth ratios of less than 1.0. Generally these districts receive more state aid than wealthier ones and are consequently more dependent on such aid. At the same time the 3-Year Average Free and Reduced Price Lunch (FRPL) percentage has also increased to a high of almost 39%. This number, a main student need indicator, also impacts formulas used to calculate state aid. Mohonasen relies heavily on state aid as a revenue source. Approximately 41% of the District's revenue is from state aid. Although the district continues to receive small increases in Foundation Aid, it is still funded well below the "full phase-in level." Since 2007-2008 the district has received anywhere from \$2.5 million to \$7.5 million less than the full phase-in level per year. Fully implementing the Foundation Aid formula will need to happen in order for districts in New York State to continue providing a high quality education for our students.

In addition to the limited increases in Foundation Aid, the District has worked hard to stay in compliance with the tax cap legislation since its inception in 2013. Together these factors limit the revenue growth of the District. This limitation, combined with large increases to benefit costs resulted in an operating deficit for the 2017-18 school year. In order to mitigate these issues the District reduced its workforce by 12 total positions in the 2018-19 budget.

The financial audit for the year-end 2017-18 shows that the district was able to maintain the 4% unassigned fund balance allowed by law, and fully accrue both the Teacher's and Employee's retirement system obligations. The employee's retirement reserve continued to be a priority to mitigate potential rate spikes in the future. However, the results of the 2017-18 financial year resulted in a depletion of this reserve by approximately \$717,000. Reserves like this have been instrumental in stabilizing and maintaining the financial status of the district in these difficult economic times. The long range financial stability of the District, as well as schools around the state, will be greatly impacted by the contribution rates of these retirement funds in the next few years.

## **Contacting the School District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office, Rotterdam-Mohonasen Central School District, 2072 Curry Road, Schenectady, New York 12303.



ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

STATEMENT OF NET POSITION

June 30, 2018

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**ASSETS**

Unrestricted cash	\$ 4,233,822	
Restricted cash	4,256,966	
Other receivables, net	856,477	
State and federal aid receivable	1,222,902	
Due from other governments	1,097,807	
Due from fiduciary funds	410,135	
Inventories	54,627	
Capital assets, net	101,412,183	
Net pension asset	943,142	
Total Assets		<u>\$ 114,488,061</u>

**DEFERRED OUTFLOW OF RESOURCES**

Pensions	\$ 14,488,646	
OPEB-GASB 75	1,157,187	
Total Deferred Outflows of Resources		<u>\$ 15,645,833</u>

**LIABILITIES**

**Current Liabilities:**

Accounts payable	\$ 129,543	
Accrued liabilities	810,511	
Bond anticipation notes payable	914,795	
Due to teachers' retirement system	2,195,234	
Due to employees' retirement system	239,681	
Due to fiduciary funds	124,063	
Due to other governments	88	
Unearned revenue	89,095	

**Long-Term Liabilities:**

**Due and payable within one year**

Bonds payable	<u>3,477,350</u>	
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**Due and payable after one year**

Bonds payable	52,594,211	
Compensated absences payable	220,747	
Other postemployment benefits payable	41,279,654	
Net pension liability - proportionate share	<u>556,298</u>	

Total Liabilities		<u>\$ 102,631,270</u>
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**DEFERRED INFLOWS OF RESOURCES**

Pensions	4,759,440	
OPEB-GASB 75	1,905,920	
Total Deferred Inflows of Resources		<u>\$ 6,665,360</u>

**NET POSITION**

Net Investment in Capital Assets	44,921,722	
Restricted	4,426,604	
Unrestricted	<u>(28,511,062)</u>	
Total Net Position		<u>\$ 20,837,264</u>

See auditor's report. See notes to financial statements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
STATEMENT OF ACTIVITIES  
For Year Ended June 30, 2018

			Program Revenues		Net (Expense)
		Expenses	Charges for	Operating	Revenue and
	Expenses	Allocation	Services	Grants	Changes in
					Net Position
<b>FUNCTIONS/PROGRAMS</b>					
General support	\$ 4,528,692	\$ 1,012,047	\$ -	\$ -	\$ (5,540,739)
Instruction	28,905,630	9,954,578	246,079	1,542,916	(37,071,213)
Pupil transportation	2,244,122	773,434	-	101,684	(2,915,872)
Community services	1,869	-	-	-	(1,869)
Employee benefits	11,891,977	(11,891,977)	-	-	-
Debt service-Interest	2,863,836	-	-	-	(2,863,836)
Depreciation-unallocated	3,163,805	-	-	-	(3,163,805)
School lunch program	1,208,756	151,918	576,342	743,522	(40,810)
Fiscal agent fees	157,521	-	-	-	(157,521)
<b>Total Functions and Programs</b>	<b>\$ 54,966,208</b>	<b>\$ -</b>	<b>\$ 822,421</b>	<b>\$ 2,388,122</b>	<b>(51,755,665)</b>
<b>GENERAL REVENUES</b>					
Real property taxes					22,583,133
Other tax items					3,849,126
Use of money and property					681,796
Sale of property and compensation for loss					1,331
Miscellaneous					455,399
Local sources					300,000
State sources					21,279,791
Medicaid reimbursement					207,557
Premium on obligations					1,406,736
<b>Total General Revenues</b>					<b>50,764,869</b>
<b>Change in Net Position</b>					<b>(990,796)</b>
<b>Total Net Position - Beginning of year, restated</b>					<b>21,828,060</b>
<b>Total Net Position - End of year</b>					<b>\$ 20,837,264</b>

See auditor's report. See notes to financial statements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET  
POSITION  
June 30, 2018  
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	Total Governmental Funds	Long-term Assets, Liabilities	Reclassifications and Eliminations	Statement of Net Position Totals
<b>ASSETS</b>				
Unrestricted cash	\$ 4,233,822	\$ -	\$ -	\$ 4,233,822
Restricted cash	4,256,966	-	-	4,256,966
Accounts receivable, net	856,477	-	-	856,477
Due from other funds	2,089,320	-	(2,089,320)	-
Due from fiduciary funds	-	-	410,135	410,135
State and federal aid receivable	1,222,902	-	-	1,222,902
Due from other governments	1,097,807	-	-	1,097,807
Inventories	54,627	-	-	54,627
Capital Assets, (net)	-	101,412,183	-	101,412,183
Net pension asset	-	943,142	-	943,142
<b>Total Assets</b>	<b>\$ 13,811,921</b>	<b>\$ 102,355,325</b>	<b>\$ (1,679,185)</b>	<b>\$ 114,488,061</b>
<b>DEFERRED OUTFLOW OF RESOURCES</b>				
Pensions	\$ -	\$ 14,488,646	\$ -	\$ 14,488,646
OPEB-GASB 75	-	1,157,187	-	1,157,187
<b>Total Deferred Outflows of Resources</b>	<b>\$ -</b>	<b>\$ 15,645,833</b>	<b>\$ -</b>	<b>\$ 15,645,833</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 129,543	\$ -	\$ -	\$ 129,543
Accrued liabilities	275,998	534,513	-	810,511
Bond anticipation notes payable	914,795	-	-	914,795
Bonds payable	-	56,071,561	-	56,071,561
Other post employment benefits payable	-	41,279,654	-	41,279,654
Compensated absences	-	220,747	-	220,747
Due to other funds	1,803,248	-	(1,803,248)	-
Due to fiduciary funds	-	-	124,063	124,063
Due to other governments	88	-	-	88
Due to teachers' retirement system	2,195,234	-	-	2,195,234
Due to employees' retirement system	239,681	-	-	239,681
Unearned revenue	95,679	-	(6,584)	89,095
Net pension liability- proportionate share	-	556,298	-	556,298
<b>Total Liabilities</b>	<b>\$ 5,654,266</b>	<b>\$ 98,662,773</b>	<b>\$ (1,685,769)</b>	<b>\$ 102,631,270</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	\$ -	\$ 4,759,440	\$ -	\$ 4,759,440
OPEB-GASB 75	-	1,905,920	-	1,905,920
<b>Total Deferred Inflows of Resources</b>	<b>\$ -</b>	<b>\$ 6,665,360</b>	<b>\$ -</b>	<b>\$ 6,665,360</b>
<b>FUND BALANCE\NET POSITION</b>				
<b>Total Fund Balance\Net Position</b>	<b>\$ 8,157,655</b>	<b>\$ 12,673,025</b>	<b>\$ 6,584</b>	<b>\$ 20,837,264</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance/Net Position</b>	<b>\$ 13,811,921</b>	<b>\$ 118,001,158</b>	<b>\$ (1,679,185)</b>	<b>\$ 130,133,894</b>

See auditor's report. See notes to financial statements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
RECONCILIATION OF GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCE TO THE STATEMENT OF ACTIVITIES  
For Year Ended June 30, 2018

	Total Governmental Funds	Long-term Revenue, Expenses	Capital Related Items	Long-term Debt Transactions	Statement of Activities Totals
<b>REVENUES</b>					
Real property taxes	\$ 22,583,133	\$ -	\$ -	\$ -	\$ 22,583,133
Other tax items	3,849,126	-	-	-	3,849,126
Charges for services	243,555	2,524	-	-	246,079
Use of money and property	681,796	-	-	-	681,796
Sale of property and compensation for loss	1,331	-	-	-	1,331
Miscellaneous	455,491	-	-	-	455,491
Local sources	310,678	-	-	-	310,678
State sources	21,601,969	-	-	-	21,601,969
Federal sources	2,262,823	-	-	-	2,262,823
Sales - school lunch	576,250	-	-	-	576,250
<b>Total Revenues</b>	<u>52,566,152</u>	<u>2,524</u>	<u>-</u>	<u>-</u>	<u>52,568,676</u>
<b>EXPENDITURES\EXPENSES</b>					
General support	4,528,692	-	-	-	4,528,692
Instruction	28,848,078	57,552	-	-	28,905,630
Pupil transportation	2,189,349	-	54,773	-	2,244,122
Community services	1,869	-	-	-	1,869
Employee benefits	11,402,404	489,573	-	-	11,891,977
Debt service-Principal	4,093,075	-	-	(4,093,075)	-
-Interest	2,697,690	166,146	-	-	2,863,836
Cost of sales	1,208,756	-	-	-	1,208,756
Capital outlay	1,949,002	-	(1,949,002)	-	-
Depreciation	-	-	3,163,805	-	3,163,805
<b>Total Expenditures</b>	<u>56,918,915</u>	<u>713,271</u>	<u>1,269,576</u>	<u>(4,093,075)</u>	<u>54,808,687</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>(4,352,763)</u>	<u>(710,747)</u>	<u>(1,269,576)</u>	<u>4,093,075</u>	<u>(2,240,011)</u>
<b>OTHER SOURCES AND USES</b>					
BANS redeemed	1,385,000	-	-	(1,385,000)	-
Proceeds from debt	9,926,366	-	-	(9,926,366)	-
Premium on obligations	1,406,736	-	-	-	1,406,736
Operating transfers in	1,216,057	(1,216,057)	-	-	-
Operating transfers (out)	(1,216,057)	1,216,057	-	-	-
Fiscal agent fees	(157,521)	-	-	-	(157,521)
<b>Total Other Sources (Uses)</b>	<u>12,560,581</u>	<u>-</u>	<u>-</u>	<u>(11,311,366)</u>	<u>1,249,215</u>
<b>Net Change for the Year</b>	<u>\$ 8,207,818</u>	<u>\$ (710,747)</u>	<u>\$ (1,269,576)</u>	<u>\$ (7,218,291)</u>	<u>\$ (990,796)</u>

See auditor's report. See notes to financial statements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
BALANCE SHEET- GOVERNMENTAL FUNDS  
June 30, 2018  
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	General	Special Aid	School Lunch	Debt Service	Capital Projects	Total Governmental Funds
<b>ASSETS</b>						
Unrestricted cash	\$ 3,542,546	\$ 6,755	\$ 80,958	\$ -	\$ 603,563	\$ 4,233,822
Restricted cash	2,790,201	-	-	1,466,765	-	4,256,966
State and federal aid receivable	397,657	782,666	42,579	-	-	1,222,902
Due from other governments	1,097,807	-	-	-	-	1,097,807
Accounts receivable, net	53,734	-	-	-	802,743	856,477
Due from other funds	1,687,377	202,060	-	619	199,264	2,089,320
Inventories	-	-	54,627	-	-	54,627
<b>Total Assets</b>	<b>\$ 9,569,322</b>	<b>\$ 991,481</b>	<b>\$ 178,164</b>	<b>\$ 1,467,384</b>	<b>\$ 1,605,570</b>	<b>\$ 13,811,921</b>
<b>LIABILITIES</b>						
Accounts payable	\$ 127,943	\$ -	\$ 1,600	\$ -	\$ -	\$ 129,543
Accrued liabilities	273,283	-	2,715	-	-	275,998
Bond anticipation notes payable	-	-	-	-	914,795	914,795
Due to other funds	323,327	895,979	145,439	437,884	619	1,803,248
Due to teachers' retirement system	2,195,234	-	-	-	-	2,195,234
Due to employees' retirement system	239,681	-	-	-	-	239,681
Due to other governments	-	-	88	-	-	88
Unearned revenue	6,584	60,773	28,322	-	-	95,679
<b>Total Liabilities</b>	<b>3,166,052</b>	<b>956,752</b>	<b>178,164</b>	<b>437,884</b>	<b>915,414</b>	<b>5,654,266</b>
<b>FUND BALANCES</b>						
Non-spendable	-	-	54,627	-	-	54,627
Restricted	2,790,201	34,729	-	1,029,500	572,174	4,426,604
Assigned	1,490,469	-	-	-	117,982	1,608,451
Unassigned (Deficit)	2,122,600	-	(54,627)	-	-	2,067,973
<b>Total Fund Balances</b>	<b>6,403,270</b>	<b>34,729</b>	<b>-</b>	<b>1,029,500</b>	<b>690,156</b>	<b>8,157,655</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 9,569,322</b>	<b>\$ 991,481</b>	<b>\$ 178,164</b>	<b>\$ 1,467,384</b>	<b>\$ 1,605,570</b>	<b>\$ 13,811,921</b>

See auditor's report. See notes to financial statements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE- GOVERNMENTAL  
FUNDS  
For Year Ended June 30, 2018  
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	General	Special Aid	School Lunch	Debt Service	Capital Projects	Total Governmental Funds
<b>REVENUES</b>						
Real property taxes	\$ 22,583,133	\$ -	\$ -	\$ -	\$ -	\$ 22,583,133
Other tax items	3,849,126	-	-	-	-	3,849,126
Charges for services	243,555	-	-	-	-	243,555
Use of money and property	677,005	-	113	4,678	-	681,796
Sale of property and compensation for loss	1,331	-	-	-	-	1,331
Miscellaneous	455,399	-	92	-	-	455,491
Local sources	-	10,678	-	-	300,000	310,678
State sources	20,582,784	295,223	26,955	-	697,007	21,601,969
Federal sources	207,557	1,338,699	716,567	-	-	2,262,823
Sales	-	-	576,250	-	-	576,250
<b>Total Revenues</b>	<b>48,599,890</b>	<b>1,644,600</b>	<b>1,319,977</b>	<b>4,678</b>	<b>997,007</b>	<b>52,566,152</b>
<b>EXPENDITURES</b>						
General support	4,528,692	-	-	-	-	4,528,692
Instruction	27,241,884	1,606,194	-	-	-	28,848,078
Pupil transportation	2,087,665	101,684	-	-	-	2,189,349
Community services	1,869	-	-	-	-	1,869
Employee benefits	11,250,486	-	151,918	-	-	11,402,404
Debt service-Principal	2,853,075	-	-	1,240,000	-	4,093,075
-Interest	2,538,140	-	-	159,550	-	2,697,690
Cost of sales	-	-	1,208,756	-	-	1,208,756
Capital outlay	-	-	-	-	1,949,002	1,949,002
<b>Total Expenditures</b>	<b>50,501,811</b>	<b>1,707,878</b>	<b>1,360,674</b>	<b>1,399,550</b>	<b>1,949,002</b>	<b>56,918,915</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(1,901,921)</b>	<b>(63,278)</b>	<b>(40,697)</b>	<b>(1,394,872)</b>	<b>(951,995)</b>	<b>(4,352,763)</b>
<b>OTHER SOURCES AND USES</b>						
BANS redeemed	-	-	-	-	1,385,000	1,385,000
Proceeds from debt	-	-	-	-	9,926,366	9,926,366
Premium on obligations	-	-	-	1,406,736	-	1,406,736
Operating transfers in	1,137,884	73,805	4,368	-	-	1,216,057
Operating transfers (out)	(78,173)	-	-	(1,137,884)	-	(1,216,057)
Fiscal agent fees	-	-	-	(157,521)	-	(157,521)
<b>Total Other Sources (Uses)</b>	<b>1,059,711</b>	<b>73,805</b>	<b>4,368</b>	<b>111,331</b>	<b>11,311,366</b>	<b>12,560,581</b>
<b>Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other (Uses)</b>	<b>(842,210)</b>	<b>10,527</b>	<b>(36,329)</b>	<b>(1,283,541)</b>	<b>10,359,371</b>	<b>8,207,818</b>
<b>Fund Balance (Deficit) - Beginning of year</b>	<b>7,245,480</b>	<b>24,202</b>	<b>36,329</b>	<b>2,313,041</b>	<b>(9,669,215)</b>	<b>(50,163)</b>
<b>Fund Balance- End of year</b>	<b>\$ 6,403,270</b>	<b>\$ 34,729</b>	<b>\$ -</b>	<b>\$ 1,029,500</b>	<b>\$ 690,156</b>	<b>\$ 8,157,655</b>

See auditor's report. See notes to financial statements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
STATEMENT OF FIDUCIARY NET POSITION

June 30, 2018

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	Private Purpose Trusts	Agency
	<u>                    </u>	<u>                    </u>
<b>ASSETS</b>		
Cash	\$ 19,679	\$ 873,206
Due from governmental funds	<u>124,063</u>	<u>-</u>
<b>Total Assets</b>	<u><u>\$ 143,742</u></u>	<u><u>\$ 873,206</u></u>
 <b>LIABILITIES</b>		
Extraclassroom activity balances	\$ -	\$ 71,369
Due to governmental funds	-	410,135
Other liabilities	<u>-</u>	<u>391,702</u>
<b>Total Liabilities</b>	<u>-</u>	<u><u>\$ 873,206</u></u>
 <b>NET POSITION</b>		
Reserved for scholarships	<u><u>\$ 143,742</u></u>	

See auditor's report. See notes to financial statements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
For Year Ended June 30, 2018  
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	Private Purpose Trusts
<b>ADDITIONS</b>	
Contributions	\$ 10,447
Interest	<u>32</u>
<b>Total Additions</b>	<u>10,479</u>
 <b>DEDUCTIONS</b>	
Scholarships and awards	<u>10,000</u>
 <b>Change in Net Position</b>	 479
<b>Net Position - Beginning of year</b>	<u>143,263</u>
<b>Net Position - End of year</b>	<u><u>\$ 143,742</u></u>

See auditor's report. See notes to financial statements.



# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS

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### I. Summary of Significant Accounting Policies

The financial statements of the Rotterdam-Mohonasen Central School District have been prepared in conformity with generally accepted accounting principles (GAAP). Those principles are as prescribed by the Governmental Accounting Standards Board (GASB) which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Significant accounting principles and policies utilized by the District are described below:

#### A. Reporting Entity

The Rotterdam-Mohonasen Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of 7 members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, The Financial Reporting Entity, as amended by GASB Statement 39, Component Units. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the School District's reporting entity:

#### The Extraclassroom Activity Funds

The Extraclassroom Activity Funds of the Rotterdam-Mohonasen Central School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the School District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds are included in these financial statements. The District accounts for assets held as an agent for various student organizations in an agency fund.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**B. Joint Venture**

The Rotterdam-Mohonasen Central School District is one of 23 component school districts in the Albany, Schoharie, Schenectady and Saratoga Board of Cooperative Educational Services (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that share planning, services, and programs which provide educational and support activities.

BOCES are organized under Section 1950 of the Education Law. A BOCES Board is considered a corporate body. All BOCES property is held by the BOCES Board as a corporation (Section 1950(6)). In addition, BOCES Boards are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under Section 119-n(a) of the General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

There is no authority or process by which a school district can terminate its status as a BOCES component. In addition, component school districts pay tuition or a service fee for programs in which their students participate. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of Section 1950 of the Education Law.

During the year ended June 30, 2018, the Rotterdam-Mohonasen Central School District was billed \$3,321,612 for BOCES administrative and program costs. The District's share of BOCES Aid amounted to \$1,123,910. Financial statements for the BOCES Aid are available from the BOCES administrative office.

**C. Basis of Presentation**

**1. Districtwide Statements**

The Districtwide Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes,

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**C. Basis of Presentation (Continued)**

**1. Districtwide Statements (Continued)**

State Aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The Statement of Net Position presents the financial position of the District at fiscal year-end. The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas.

**2. Fund Financial Statements**

The fund financial statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The District reports the following funds:

**a. Major Governmental Funds**

- (1) General Fund** - This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.
- (2) Special Aid Fund** - These funds account for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**C. Basis of Presentation (Continued)**

**2. Fund Financial Statements (Continued)**

**a. Major Governmental Funds (Continued)**

- (3) **School Lunch Fund** – Used to account for transactions of the District’s lunch and breakfast programs.
- (4) **Debt Service Fund** – This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.
- (5) **Capital Projects Fund** – This fund is used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

**b. Fiduciary Funds**

Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the districtwide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

- (1) **Private Purpose Trust Funds** – These funds are used to account for trust arrangements in which principal and income benefits annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.
- (2) **Agency Funds** – These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds and for payroll or employee withholding.

# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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### I. Summary of Significant Accounting Policies (Continued)

#### D. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The districtwide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from grants and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### E. Cash and Investments

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. New York State law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and districts. Certain cash balances are restricted by various legal and contractual obligations, such as legal reserves and debt agreements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**F. Property Taxes**

Real property taxes are levied annually by the Board of Education no later than September 1, and become a lien on September 11. Taxes are collected during the period September 11 to November 1.

Uncollected real property taxes are subsequently enforced by the Counties of Albany and Schenectady. An amount representing uncollected real property taxes is transmitted to the Counties for enforcement and is paid by the Counties to the District no later than the forthcoming April 1.

**G. Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the District's policy concerning which to apply first varies with the intended use, and with the associated legal requirements, many of which are described elsewhere in these Notes to Financial Statements.

**H. Interfund Transactions**

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the districtwide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note V for a detailed disclosure by individual fund for interfund receivables, payables, expenditures and revenues activity.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**I. Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

**J. Receivables**

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

**K. Inventories and Prepaid Items**

Inventories of food in the School Lunch Fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value that approximates market. Purchases of inventorable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year-end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the district-wide and fund financial statements. These items are reported as assets on the Statement of Net Position or balance sheet using the consumption method. Under the consumption method, a current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A portion of fund balance has been classified as nonspendable to indicate that inventory and prepaids do not constitute available spendable resources.

**L. Other Assets/Restricted Assets**

Certain proceeds from serial bonds and bond anticipation notes, as well as resources set aside for their repayment are classified as restricted assets in the districtwide financial statements and their use is limited by applicable bond covenants.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**L. Other Assets/Restricted Assets (Continued)**

In the districtwide financial statements, bond discounts and premiums, and any prepaid bond insurance costs are deferred and amortized over the life of the debt issue. Bond issuance costs are recognized as an expense in the period incurred.

**M. Capital Assets**

Capital assets are reflected in the districtwide financial statements. Capital assets are reported at historical cost or estimated historical costs, based on appraisals conducted by independent third party professionals. Donated assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Capital assets, except land, are depreciated on a straight-line basis over their estimated useful lives. Capitalization thresholds and estimated useful lives of capital assets reported in the districtwide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
Site Improvements	\$ 5,000	20
Buildings and Improvements	\$ 5,000	15-50
Furniture and Equipment	\$ 5,000	5-15
Vehicles	\$ 5,000	8

**N. Compensated Absences**

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.



ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**N. Compensated Absences (Continued)**

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vested method and an accrual for that liability is included in the Districtwide Financial Statements. The compensated absences liability is calculated based on the pay rates in effect at year end. In the fund statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available resources. These amounts are expensed on a pay-as-you-go basis.

**O. Accrued Liabilities and Long-Term Obligations**

Payables, accrued liabilities and long-term obligations are reported in the districtwide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources.

Claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

**P. Deferred Outflows of Resources**

Deferred outflows of resources, in the Statement of Net Position, represents a consumption of net position that applies to a future reporting period and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has three items that qualify for reporting in this category, both of which relate to pensions. The first item represents the effect of the net change in the District's proportion of the collective net pension asset or liability and the difference during the measurement period between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The second item is the District's contributions to the pension systems (TRS and ERS Systems) and OPEB subsequent to the measurement date. The third item relates to OPEB reporting in the districtwide Statement of Net Position. This represents the effect of the net change in the actual and expected experience.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**Q. Deferred Inflows of Resources**

Deferred inflows of resources represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The first item is related to pensions reported in the Districtwide Statement of Net Position. This represents the effect of net change in the District's proportion of the collective net pension liability and difference during the measurement periods between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense, and the net difference between projected and actual earnings on pension plan investments. The second item is related to OPEB reported in the districtwide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs.

**R. Unearned Revenue**

Unearned revenues arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures or when charges for service monies are received in advance from payers prior to the services being rendered by the District. These amounts are recorded as liabilities in the financial statements. The liabilities are removed and revenues are recognized in subsequent periods when the District has legal claim to the resources.

**S. Other Benefits**

Eligible District employees participate in the New York State Teachers' Retirement System or the New York State and Local Employees' Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing pension benefits, the District provides postemployment health insurance coverage and survivor benefits to retired employees and their survivors in accordance with the provision of various employment contracts in effect at the time of retirement.

Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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I. **Summary of Significant Accounting Policies (Continued)**

T. **Short-Term Debt**

The School District may issue Revenue and Tax Anticipation Notes in anticipation of receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The revenue anticipation and tax anticipation notes represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The School District may issue Bond Anticipation Notes in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as a current liability of the fund that will actually receive the proceeds from the issuance of bonds. State law requires that bond anticipation notes issued for capital purposes be converted to long-term financing within five years after the original issue date.

U. **Equity Classifications**

1. **Districtwide Statements**

In the districtwide statements there are three classes of net position:

**Net investment in capital assets** – consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvement of those assets.

**Restricted net position** – reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** – reports all other net position that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

I. Summary of Significant Accounting Policies (Continued)

U. Equity Classifications (Continued)

2. Fund Statements

In the fund basis statements, there are five classifications of fund balance:

**Non-spendable** – includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Non-spendable fund balance includes the inventory recorded in the School Lunch Fund of \$54,627.

**Restricted** – includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The School District has established the following restricted fund balances:

1. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

2. Unemployment Insurance

This reserve is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. This reserve is accounted for in the General Fund.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**U. Equity Classifications (Continued)**

**2. Fund Statements (Continued)**

**3. Employee Benefit Accrued Liability**

This reserve is used to set aside funds for the payment of accrued employee benefits due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.

**4. Tax Certiorari**

This reserve is used to accumulate funds to pay judgments and claims anticipated from tax certiorari proceedings. Any excess monies must be returned to the General Fund on or before the first day of the fourth fiscal year after the deposit of the monies. This reserve is accounted for in the General Fund.

**5. Employee Retirement Contributions**

This reserve is used for future employee's retirement obligations. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**U. Equity Classifications (Continued)**

**2. Fund Statements (Continued)**

Restricted fund balance includes the following:

General Fund:

Employee Benefit Accrued Liability	\$ 151,603
Unemployment Insurance	245,791
Employee Retirement Contributions	1,867,807
Tax Certiorari	525,000
Capital Fund	572,174
Debt Service Fund	1,029,500
Special Aid Fund	34,729
Total restricted funds	<u>\$ 4,426,604</u>

**Committed** – Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the School District's highest level of decision making, the Board of Education. The School District has no committed fund balances as of June 30, 2018.

**Assigned** – Includes amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the General Fund are classified as **Assigned Fund Balance** in the General Fund. Encumbrances reported in the General Fund amounted to \$290,469 and the assigned fund balance amounted to \$1,200,000.

**Unassigned** – Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used to report a deficit fund balance resulting from over spending for specific purposes for which amounts had been restricted or assigned.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**U. Equity Classifications (Continued)**

**2. Fund Statements (Continued)**

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a School District can retain to no more than 4% of the School District's budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

**Order of Use of Fund Balance:**

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the General Fund are classified as restricted fund balance. In the General Fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

**V. New Accounting Standards**

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2018, the District implemented the following new standard issued by GASB:

GASB has issued Statement 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*, effective for the year ending June 30, 2018.

**W. Future Changes in Accounting Standards**

GASB Statement 84, *Fiduciary Activities*, effective for the year ending June 30, 2019.

The school district will evaluate the impact that this pronouncement may have on its financial statements and will implement them as applicable and when material.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements**

Due to differences in the measurement focus and basis of accounting used in the governmental fund statements and the districtwide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the Statement of Activities, compared with the current financial resources focus of the governmental funds.

1. Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities:

Total fund balances of the District's governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the additional long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund balance sheets.

2. Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities:

Differences between the funds Statement of Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities fall into one of three broad categories:

a. Long-term revenue differences:

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

b. Capital related differences:

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the Statement of Activities.

c. Long-term debt transaction differences:

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.



ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements (Continued)**

2. Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities (Continued):

d. Pension differences:

Pension differences occur as a result of changes in the District's proportion of the collective net pension asset/liability and differences between the District's contributions and its proportionate share of the total contributions to the pension systems.

The costs of building and acquiring capital assets (land, buildings, and equipment) financed from governmental funds are reported as expenditures in the year they are incurred, and the assets do not appear on the Balance Sheet. However, the Statement of Net Position includes those capital assets among the assets of the District as a whole, and their original costs are expensed annually of their useful lives.

Original cost of capital assets	\$145,100,809
Accumulated depreciation	<u>43,688,626</u>
Capital assets, net	<u>\$101,412,183</u>

Long-term liabilities are reported in the Statement of Net Position, but not in the governmental funds, because they are not due and payable in the current period. Balances at year end were:

Bonds payable	<u>\$56,073,074</u>
OPEB obligations	<u>\$41,279,654</u>
Compensated Absences	<u>\$ 220,747</u>
Net pension liability-proportionate share	<u>\$ 556,298</u>

When the purchase or construction of capital assets is financed through governmental funds, the resources expended for those assets are reported as expenditures in the years they are incurred. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation of \$3,163,805 was more than capital expenditures of \$1,949,002 in the current year.

Repayment of bond principal of \$2,706,562 is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position, and does not affect the Statement of Activities.

# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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### II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements (Continued)

#### 2. Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities (Continued):

Interest on long-term debt and short-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. The interest reported in the Statement of Activities increased by \$166,146.

### III. Changes in Accounting Principles

For the fiscal year ended June 30, 2018, the District implemented GASB Statement #75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*. The implementation of the statement requires District's to report Other Post-Employment Benefits (OPEB) liabilities, OPEB expenses, deferred outflow of resources and deferred inflow of resources related to OPEB. See Note X. for the financial statement impact of the implementation of the statement.

### IV. Cash and Investments

#### A. Deposits

The Rotterdam-Mohonasen Central School District's investment policies are governed by State statutes. The Rotterdam-Mohonasen Central School District's monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The Treasurer is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by Federal Deposit Insurance. Obligations that may be pledged as collateral are: obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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### IV. Cash and Investments (Continued)

#### A. Deposits (Continued)

Custodial credit risk is the risk that in an event of a bank failure, the District's deposits may not be returned to it. GASB directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are as follows:

- A. Uncollateralized
- B. Collateralized by securities held by the pledging financial institution, or
- C. Collateralized by securities held by the pledging financial institution's trust department or agent but not in the District's name.

Deposits and investments at year end were entirely covered by Federal Deposit Insurance or by collateral held by the School District's custodial bank in the School District's name.

The District did not have any investments at year end or during the year.

### V. Interfund Transaction

Interfund balances at June 30, 2018 are as follows:

	Interfund		Interfund	
	Receivable	Payable	Revenues	Expenditures
General Fund	\$ 1,687,377	\$ 323,327	\$ 1,137,884	\$ 78,173
Special Aid Fund	202,060	895,979	73,805	-
School Lunch Fund	-	145,439	4,368	-
Capital Fund	199,264	619	-	-
Debt Service Fund	619	437,884	-	1,137,884
Total governmental activities	<u>2,089,320</u>	<u>1,803,248</u>	<u>\$ 1,216,057</u>	<u>\$ 1,216,057</u>
Fiduciary Agency Fund	<u>124,063</u>	<u>410,135</u>		
Totals	<u>\$ 2,213,383</u>	<u>\$ 2,213,383</u>		

The District typically transfers from the General Fund to the Special Aid Fund to pay its' share of the Summer Handicapped Program.

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the Statement of Net Position.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VI. Capital Assets**

A summary of changes in general fixed assets follows:

	Balance 7/1/2017	Additions	Deletions	Balance 6/30/2018
<u>Capital assets-not depreciated:</u>				
Land	\$ 1,652,526	\$ -	\$ -	\$ 1,652,526
Construction in progress	46,890,674	924,044	-	47,814,718
Total capital assets-not depreciated:	48,543,200	924,044	-	49,467,244
<u>Other capital assets:</u>				
Buildings and improvements	84,916,751	-	-	84,916,751
Machinery and equipment	5,394,552	608,592	30,955	5,972,189
Vehicles	4,663,358	416,366	335,099	4,744,625
Total other capital assets:	94,974,661	1,024,958	366,054	95,633,565
<u>Less accumulated depreciation:</u>				
Buildings and improvements	32,413,385	2,097,305	-	34,510,690
Machinery and equipment	5,210,235	173,810	30,955	5,353,090
Vehicles	3,212,482	892,690	280,326	3,824,846
Total accumulated depreciation	40,836,102	3,163,805	311,281	43,688,626
Other capital assets, net	54,138,559	(2,138,847)	54,773	51,944,939
Total	\$102,681,759	\$ (1,214,803)	\$ 54,773	\$ 101,412,183

Depreciation expense for the period was shown as unallocated in the Statement of Activities.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VII. Pension Plans**

1. General Information

New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems).

2. Plan Descriptions and Benefits Provided

**Teachers' Retirement System (TRS)**

The District participates in the New York State Teachers' Retirement System (TRS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. The System is governed by a 10 member Board of Trustees. System benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding the System, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial report which can be found on the System's website at [www.nystrs.org](http://www.nystrs.org).

**Employees' Retirement System (ERS)**

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php) or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

### VII. Pension Plans (Continued)

#### Funding Policies:

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education law.

Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

#### Contributions

	ERS	TRS
2018	\$794,027	\$2,422,253
2017	\$773,702	\$2,587,165
2016	\$903,280	\$3,181,882

### 3. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported the following asset/(liability) for its proportionate share of the net pension asset /(liability) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2018 for ERS and June 30, 2017 for TRS. The total pension asset/(liability) used to calculate the net pension asset/(liability) was determined by an actuarial valuation. The District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the District.

	ERS	TRS
Actuarial valuation date	31-Mar-18	30-Jun-17
Net pension asset/(liability)	(\$556,298)	\$943,142
District's portion of the Plan's total net pension asset/(liability)	.0172365%	.124081%
Change in proportion since the prior measurement date	.001182%	.002603%

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**VII. Pension Plans (Continued)**

For the year ended June 30, 2018, the District's recognized pension expense of \$771,530 for ERS and \$2,326,294 for TRS. At June 30, 2018 the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resource</u>		<u>Deferred Inflows of Resources</u>	
	<u>ERS</u>	<u>TRS</u>	<u>ERS</u>	<u>TRS</u>
Differences between expected and actual experience	\$198,414	\$775,973	\$163,962	\$367,720
Changes of assumptions	368,872	9,596,650	0	0
Net difference between projected and actual earnings on pension plan investments	807,980	0	1,594,870	2,221,371
Changes in proportion and differences between the District's contributions and proportionate share of contributions	303,813	113,570	35,937	375,580
District's contributions subsequent to the measurement date	239,681	2,083,693	0	0
Total	<u>\$1,918,760</u>	<u>\$12,569,886</u>	<u>\$1,794,769</u>	<u>\$2,964,671</u>

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<u>ERS</u>	<u>TRS</u>
Year ended:		
2018	\$ -	\$ 173,378
2019	\$218,080	\$ 2,494,103
2020	\$170,827	\$ 1,772,058
2021	(\$353,060)	\$ 406,177
2022	(\$151,537)	\$ 1,766,772
Thereafter	\$0	\$ 909,034

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VII. Pension Plans (Continued)**

**4. Actuarial Assumptions**

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as follows:

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2018	June 30, 2018
Actuarial valuation date	April 1, 2017	June 30, 2017
Interest rate	7.0%	7.25%
Salary scale	3.80%	1.90%-4.72%
Decrement tables	April 1, 2010 - March 31, 2015 System's Experience	July 1, 2009 - June 30, 2014 System's Experience
Inflation rate	2.5%	2.5%

For ERS, annuitant mortality rates are based on April 1, 2010 – March 31, 2015 System's experience with adjustments for mortality improvements based on MP-2014. For TRS, annuitant mortality rates are based on July 1, 2009 – June 30, 2014 System's experience with adjustments for mortality improvements based on Society of Actuaries Scale AA.

For ERS, the actuarial assumptions used in the April 1, 2017 valuation are based on the results of an actuarial experience study for the period April 1, 2010 – March 31, 2015. For TRS, the actuarial assumptions used in the June 30, 2017 valuation are based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.



# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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### VII. Pension Plans (Continued)

The long term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

Measurement date	<u>ERS</u> March 31, 2018	<u>TRS</u> June 30, 2017
<u>Asset Type</u>	<u>%</u>	<u>%</u>
Domestic Equities	36%	35%
International Equities	14%	18%
Private Equity	10%	8%
Real Estate	10%	11%
Domestic fixed income securities	0%	16%
Global fixed income securities	0%	2%
Bonds and Mortgages	17%	8%
Short-term	0%	1%
Absolute return strategies	2%	0%
Opportunistic portfolio	3%	0%
Real Assets	3%	0%
Cash Equivalents	1%	0%
Inflation-Indexed bonds	4%	0%
High yield fixed income securities	0%	1%

### 5. Discount Rate

The discount rate used to calculate the total pension liability was 7.0 % for ERS and 7.25 % for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VII. Pension Plans (Continued)**

6. Sensitivity of the Proportionate Share of Net Pension Liability to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0% for ERS and 7.25% for TRS, as well as what the District's proportionate share of the net pension asset/(liability) would be if it were calculated using a discount rate that is 1-percentage point lower (6.0% or ERS and 6.25% for TRS ) or 1-percentage point higher (8.0% for ERS and 8.25% for TRS) than the current rate :

ERS	1% Decrease <u>(6.0%)</u>	Current Assumption <u>(7.0%)</u>	1% Increase <u>(8.0%)</u>
Employer's proportionate share Of the net pension (asset) liability	\$4,209,104	\$556,298	(\$2,533,829)
TRS	1% Decrease <u>(6.25%)</u>	Current Assumption <u>(7.25%)</u>	1% Increase <u>(8.25%)</u>
Employer's proportionate share Of the net pension (asset) liability	\$16,247,537	(\$943,142)	(\$15,339,482)

7. Pension Plan Fiduciary Net Position

The components of the current-year net pension asset/(liability) of the employers as of the respective valuation dates, were as follows:

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2018	June 30, 2017
Employers' total pension liability	\$ 183,400,590	\$ 114,708,261,032
Plan Fiduciary Net Position	180,173,145	115,468,360,316
Employers' net pension liability (asset)	3,227,445	(760,099,284)
Ratio of plan fiduciary net position to the Employers' total pension asset/(liability)	98.2400%	100.6600%

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VII. Pension Plans (Continued)**

8. Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2018 represent the projected employer contribution for the period of April 1, 2018 through June 30, 2018 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2018 amounted to \$239,681.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2018 are paid to the System in September, October and November 2018 through a state aid intercept. Accrued retirement contributions as of June 30, 2018 represent employee and employer contributions for the fiscal year ended June 30, 2018 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2018 amounted to \$2,195,234.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**VIII. Short-Term Debt Obligations**

Transactions in short-term debt for the year are summarized below:

	Maturity	Interest Rate	Balance 7/1/2017	Issued	Redeemed	Balance 6/30/2018
BAN	2018	2.50%	\$ 11,809,795	\$ -	\$ 11,809,795	\$ -
BAN	2018	1.75%		11,664,795	11,664,795	-
BAN	2018	2.30%	-	914,795	-	914,795
Totals			<u>\$ 11,809,795</u>	<u>\$ 12,579,590</u>	<u>\$ 23,474,590</u>	<u>\$ 914,795</u>

Interest on short-term debt for the year was composed of:

Interest paid	\$346,278
Less interest accrued in the prior year	(87,740)
Plus interest accrued in the current year	<u>994</u>
Total expense	<u>\$259,532</u>

**IX. Long-Term Debt Obligations**

Long-term liability balances and activity for the year are summarized below:

**1. Long-Term Debt Interest**

Interest paid	\$2,351,412
Less interest accrued in the prior year	(280,627)
Plus interest accrued in the current year	<u>533,519</u>
Total expense	<u>\$2,604,304</u>

**2. Changes**

	Restated Balance 7/1/2017	Additions	Deletions	Balance 6/30/2018	Due Within One Year
Serial Bonds	\$ 48,853,270	\$ 9,926,366	\$ 2,708,075	\$ 56,071,561	<u>\$ 3,477,350</u>
Compensated Absences	163,195	57,552	-	220,747	
OPEB Obligations	42,829,789	-	1,550,135	41,279,654	
Net Pension Liability- Proportionate Share	2,809,604	-	2,253,306	556,298	
Totals	<u>\$ 94,655,858</u>	<u>\$ 9,983,918</u>	<u>\$ 6,511,516</u>	<u>\$ 98,128,260</u>	

Additions and deletions to compensated absences are shown net since it is impractical to determine these amounts separately.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**IX. Long-Term Debt Obligations (Continued)**

**3. Maturity**

a. The following is a summary of the debt issued:

Purpose	Issue Date	Final Maturity	Interest Rate	Outstanding 6/30/2018
Serial Bonds:				
Advanced refunding	2015	2027	2-5%	\$ 3,160,000
Construction	2016	2031	2-3%	8,945,000
Construction	2017	2046	3-5%	23,815,000
Construction	2012	2025	3-5%	9,285,000
Construction	2018	2033	5.00%	9,510,000
Buses	2014	2019	1.42%	133,561
Buses	2013	2018	1.52%	90,854
Buses	2017	2022	2.52%	416,366
Buses	2017	2022	2.56%	445,832
Buses	2015	2020	2.80%	269,948
Total				<u>\$ 56,071,561</u>

b. The following is a summary of maturing principal debt service requirements:

	Year	Principal	Interest	Total
Serial Bonds:	2019	\$ 3,477,350	\$ 2,546,740	\$ 6,024,090
	2020	3,656,494	2,266,050	5,922,544
	2021	3,724,713	2,120,167	5,844,880
	2022	3,424,731	1,975,757	5,400,488
	2023	3,393,273	1,831,292	5,224,565
	2024 and thereafter	38,395,000	16,546,694	54,941,694
	Total	<u>\$ 56,071,561</u>	<u>\$ 27,286,700</u>	<u>\$ 83,358,261</u>

**Prior-Year Defeasance of Debt**

In prior years, certain general obligation bonds were defeased by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the liability for the defeased bonds and the trust account assets are not included in the financial statements.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**X. Postemployment (Health Insurance) Benefits**

**A. General Information about the OPEB Plan**

*Plan Description-* The District's defined benefit OPEB plan, provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in Paragraph 4 of Statement 75.

*Benefits Provided-* The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms-* At June 30, 2018, the following employees were covered by the benefit terms:

Inactive members or beneficiaries currently receiving benefit payments	202
Inactive members entitled to but not yet receiving benefit payments	-
Active members	<u>467</u>
Total membership	<u>669</u>

**B. Total OPEB Liability**

The District's total OPEB liability of \$41,279,654 was measured as of June 30, 2018, and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs-* The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**X. Postemployment (Health Insurance) Benefits (Continued)**

**B. Total OPEB Liability (Continued)**

Inflation	2.20%
Salary Increases	3.20%, average, including inflation
Discount Rate	3.87%
Healthcare Cost Trend Rates	5.5% for 2018, decreasing to an ultimate rate of 3.84% for 2078
Retiree's Share of Benefit-Related Costs	45% of projected health insurance premiums for retirees

The discount rate was based on the Bond Byer General Obligation 20-year Municipal Bond Index .

Mortality rates were based on the April 1, 2010-March 31, 2015 NYSLRS experience, with adjustments for mortality improvements based on the Society of Actuaries Scale MP-2014.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period April 1, 2010-March 31, 2015.

**C. Changes in the Total OPEB Liability**

Balance at June 30, 2017	<u>\$42,829,789</u>
<u>Changes for the Year</u>	
Service cost	1,406,287
Interest	1,492,012
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes in assumptions or other inputs	(2,141,489)
Benefit payments	<u>(2,306,945)</u>
Net Changes	<u>(1,550,135)</u>
Balance at June 30, 2018	<u>\$41,279,654</u>

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**X. Postemployment (Health Insurance) Benefits (Continued)**

**C. Changes in the Total OPEB Liability (Continued)**

Changes of assumptions and other inputs reflect a change in the discount rate from 5% in 2017 to 3.87% in 2018.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate-* The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.87%) or 1 percentage point higher (4.87%) than the current discount rate:

	(2.87%) 1% Decrease	Current Discount Rate (3.87%)	(4.87%) 1% Increase
Total OPEB Liability	<u>\$50,580,814</u>	<u>\$41,279,654</u>	<u>\$35,333,409</u>

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates-* The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (4.5%) or 1 percentage point higher (6.5%) than the current healthcare cost trend rate:

	1% Decrease	Healthcare Cost Trend Rates Current	1% Increase
Total OPEB Liability	<u>\$34,819,451</u>	<u>\$41,279,654</u>	<u>\$51,394,580</u>



ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**X. Postemployment (Health Insurance) Benefits (Continued)**

**D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2018, the District recognized OPEB expense of \$223,793. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions subsequent to the measurement date	\$1,157,187	\$ -
Differences between expected and actual experience	-	-
Changes of assumptions or other inputs	-	<u>1,905,920</u>
Total	<u>\$1,157,187</u>	<u>\$1,905,920</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Amount</u>
2019	(\$235,569)
2020	(235,569)
2021	(235,569)
2022	(235,569)
2023	(235,569)
Thereafter	(728,075)

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**X. Postemployment (Health Insurance) Benefits (Continued)**

E. For the fiscal year ended June 30, 2018, the District implemented GASB Statement #75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*-Amendment to GASB Statement #45. The implementation of Statement #75 resulted in the reporting of Other Post-Employment Benefits (OPEB) liabilities, expenses, deferred outflow of resources and deferred inflows of resources related to OPEB. The District's net position has been restated as follows:

Net position beginning of year, as previously stated	\$54,053,403
GASB Statement No. 75 implementation	
Beginning System Liability- Total OPEB Liability	(33,250,538)
Beginning deferred outflow of resources for contributions subsequent to the measurement date	<u>1,025,195</u>
Additional adjustment- Capital assets	
Net position beginning of year, as restated	<u>\$21,828,060</u>

# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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### **XI. Commitments and Contingencies**

#### **A. Risk Financing and Related Insurance**

##### **1. General Information**

The Rotterdam-Mohonasen Central School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

##### **2. Workers' Compensation Insurance**

The Rotterdam-Mohonasen Central School District participates in a risk-sharing pool, New York State Public Schools Statewide Workers' Compensation Trust, to insure workers' compensation claims. This is a public entity risk pool created under Article 5, Workers' Compensation Law, to finance liability and risks related to Workers' Compensation claims.

##### **3. Grants**

The School District has received grants, which are subject to audit by agencies of the State and Federal government. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the School District's administration believes disallowances, if any, will be immaterial.

##### **4. Litigation**

There are currently pending tax certiorari proceedings, the results of which could require the payments of future tax refunds by the School District if existing assessment rolls are modified based on the outcome of the litigation proceedings. However, the amount of these possible refunds cannot be determined at the present time. The School District has established a tax certiorari reserve to cover a portion of the potential refund exposure and the District has legal authority to borrow funds to repay school taxes when needed.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**XI. Commitments and Contingencies (Continued)**

5. Operating Leases

The School District leases property and equipment under operating leases. Total rental expenditures on such leases for the fiscal year ended June 30, 2018 was approximately \$81,279. The future non-cancelable operating lease payments are as follows:

<u>Year Ended</u>	<u>Lease Payments</u>
2019	\$ 86,634
2020	86,634
	<u>\$ 173,268</u>

**XII. Other Disclosures**

**A. Summary of Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position**

Total governmental fund balance	\$ 8,157,655
Capital assets (net)	101,412,183
Net pension asset	943,142
Deferred outflows of resources	15,645,833
Bonds payable	(56,071,561)
Accrued interest payable	(534,513)
Net pension liability- proportionate share	(556,298)
Deferred inflows of resources	(6,665,360)
Compensated absences	(220,747)
OPEB obligations	(41,279,654)
Unearned revenue	6,584
Total net position	<u>\$ 20,837,264</u>

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**XII. Other Disclosures (Continued)**

**B. Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities**

Net changes in fund balance – total governmental funds	\$8,207,818
Capital outlays are expenditures in governmental funds, but are capitalized in the Statement of Net Position	1,894,229
Depreciation is not recorded as an expenditure in the governmental funds, but is recorded in the Statement of Activities	(3,163,805)
Repayments of Long-term Debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the Statement of Net Position	4,093,075
Interest is recognized as an expense in governmental funds when paid. For governmental activities, interest expense is recognized as it accrues. The increase in accrued interest during 2017/18 results in more expense.	(166,146)
Certain revenues deferred in the Governmental Funds must be recognized in the Statement of Activities	2,524
Proceeds from debt are recognized as revenue in the Governmental Funds, but not in the Statement of Activities	(1,131,366)
(Increases) Decreases in proportionate share of net pension asset/liability reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore, are not reported as revenues or expenditures in the governmental funds:	
Teachers' Retirement System	(290,696)
Employee's Retirement System	24,916
Certain expenses in the Statement of Activities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds:	
OPEB obligations	(223,793)
Compensated absences	<u>(57,552)</u>
Change in Net Position – Governmental Activities	<u>(\$990,796)</u>

# ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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### **XIII. Stewardship, Compliance and Accountability**

#### **A. Budgetary Procedures and Budgetary Accounting**

##### **1. Budgets**

The District administration prepares a proposed budget for approval by the Board of Education for the governmental funds for which legal (appropriated) budgets are adopted. The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances), that may be incurred. Appropriations lapse at the fiscal year end unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (When permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

The General Fund budget was increased to reflect additional revenue in the amount of \$57,387 and the appropriation of fund balance to cover tax refunds in the amount of \$7,610.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

Special Aid Fund and School Lunch Fund have not been included because they do not have legally authorized budgets.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**XIII. Stewardship, Compliance and Accountability (Continued)**

**A. Budgetary Procedures and Budgetary Accounting (Continued)**

**2. Encumbrances**

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time as the liability is incurred or the commitment is paid.

**XIV. Subsequent Events**

There were no significant subsequent events to report from the period of July 1, 2018 to September 10, 2018.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
SCHEDULE OF REVENUES COMPARED TO BUDGET- GENERAL FUND  
For Year Ended June 30, 2018

	Original Budget	Revised Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES</b>				
Local Sources				
Real property taxes	\$ 22,623,349	\$ 22,623,349	\$ 22,583,133	\$ (40,216)
Other tax items	3,849,126	3,849,126	3,849,126	-
Charges for services	263,954	266,047	243,555	(22,492)
Use of money and property	407,250	407,250	677,005	269,755
Sale of property and compensation for loss	1,500	1,500	1,331	(169)
Miscellaneous	135,000	159,294	455,399	296,105
<b>Total Local Sources</b>	<u>27,280,179</u>	<u>27,306,566</u>	<u>27,809,549</u>	<u>502,983</u>
State sources	20,829,821	20,860,821	20,582,784	(278,037)
Federal sources	130,000	130,000	207,557	77,557
<b>Total Revenues</b>	<u>48,240,000</u>	<u>48,297,387</u>	<u>48,599,890</u>	<u>302,503</u>
<b>Other Financing Sources</b>				
Operating transfers in	700,000	700,000	1,137,884	437,884
<b>Total Revenue and Other Financing Sources</b>	<u>48,940,000</u>	<u>48,997,387</u>	<u>49,737,774</u>	<u>\$ 740,387</u>
<b>Appropriated Fund Balance</b>	1,150,000	1,157,610		
<b>Appropriated Reserves</b>	<u>850,000</u>	<u>1,180,645</u>		
<b>Total Revenues, Other Sources, Appropriated Reserves and Fund Balance</b>	<u>\$ 50,940,000</u>	<u>\$ 51,335,642</u>		

See paragraph on required supplementary information included in auditor's report.



ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
SCHEDULE OF EXPENDITURES, OTHER USES AND ENCUMBRANCES COMPARED TO BUDGET-  
GENERAL FUND  
For Year Ended June 30, 2018

	Original Budget	Revised Budget	Actual	Encumbrances	Variance Favorable (Unfavorable)
<b>EXPENDITURES</b>					
General Support					
Board of education	\$ 39,203	\$ 46,703	\$ 40,315	\$ 17	\$ 6,371
Central administration	238,421	278,598	276,890	-	1,708
Finance	559,418	527,894	518,648	1,600	7,646
Staff	335,800	311,566	281,500	4,403	25,663
Central services	2,951,536	3,026,744	2,890,906	99,651	36,187
Special items	573,500	538,095	520,433	-	17,662
<b>Total General Support</b>	<b>4,697,878</b>	<b>4,729,600</b>	<b>4,528,692</b>	<b>105,671</b>	<b>95,237</b>
Instructional					
Instruction, administration and improvement	2,090,038	2,380,592	2,360,880	140	19,572
Teaching - regular school	15,651,365	15,705,809	15,483,324	112,455	110,030
Programs for children with handicapping conditions	4,556,096	4,593,258	4,524,786	36,124	32,348
Occupational education	752,760	748,198	748,044	-	154
Teaching - special school	272,750	222,591	192,430	-	30,161
Instructional media	1,410,697	1,468,085	1,414,459	12,551	41,075
Pupil services	2,553,843	2,558,817	2,517,961	1,810	39,046
<b>Total Instructional</b>	<b>27,287,549</b>	<b>27,677,350</b>	<b>27,241,884</b>	<b>163,080</b>	<b>272,386</b>
Pupil transportation	2,285,496	2,187,980	2,087,665	21,718	78,597
Community services	2,869	1,878	1,869	-	9
Employee benefits	11,495,000	11,269,320	11,250,486	-	18,834
Debt Service					
Principal	3,714,281	2,853,075	2,853,075	-	-
Interest	1,366,927	2,538,143	2,538,140	-	3
<b>Total Expenditures</b>	<b>50,850,000</b>	<b>51,257,346</b>	<b>50,501,811</b>	<b>290,469</b>	<b>465,066</b>
<b>OTHER USES</b>					
Operating transfers out	90,000	78,296	78,173	-	123
<b>Total Expenditures and Other Uses</b>	<b>\$ 50,940,000</b>	<b>\$ 51,335,642</b>	<b>50,579,984</b>	<b>\$ 290,469</b>	<b>\$ 465,189</b>
<b>Net change in fund balance</b>			(842,210)		
<b>Fund balance- Beginning</b>			7,245,480		
<b>Fund balance- Ending</b>			<u>\$ 6,403,270</u>		

See paragraph on required supplementary information included in auditor's report.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY  
For Year Ended June 30, 2018

	<u>2018</u>
<b>Total OPEB Liability</b>	
Service Cost at end of year	\$ 1,406,287
Interest	1,492,012
Changes of benefit terms	-
Difference between expected and actual experience	-
Changes of assumptions or other inputs	(2,141,489)
Benefit payments	<u>(2,306,945)</u>
<b>Net change in Total OPEB Liability</b>	(1,550,135)
<b>Total OPEB Liability- beginning</b>	<u>42,829,789</u>
<b>Total OPEB Liability- ending</b>	<u><u>\$ 41,279,654</u></u>
<b>Covered-employee payroll</b>	24,006,403
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	171.95%

See paragraph on required supplementary information included in auditor's report

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION ASSET/LIABILITY  
June 30, 2018  
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Teachers' Retirement System

	<u>2018</u>	<u>2017</u>	<u>2016</u>
District 's proportion of the net pension asset/liability	.124081%	0.121478%	.117319%
District's proportionate share of the net pension (asset)/liability	\$ (943,142)	\$ 1,301,084	\$ (12,185,672)
District's covered-employee payroll	\$ 2,126,175	\$20,281,231	\$ 19,263,919
District's proportionate share of the net pension asset/liability as a percentage of its covered-employee payroll	4.43%	6.40%	63.26%
Plan fiduciary net position as a percentage of the total pension liability	100.66%	99.01%	110.46%

Employees' Retirement System

	<u>2018</u>	<u>2017</u>	<u>2016</u>
District 's proportion of the net pension liability	.0172365%	.0160545%	.0175%
District's proportionate share of the net pension liability	\$ 556,298	\$ 1,508,520	\$ 2,813,016
District's covered-employee payroll	\$ 5,646,191	\$ 5,285,296	\$ 4,847,745
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	9.85%	28.54%	58.00%
Plan fiduciary net position as a percentage of the total pension liability	98.24%	94.70%	90.70%

See paragraph on required supplementary information included in auditor's report.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
SCHEDULE OF DISTRICT CONTRIBUTIONS  
June 30, 2018  
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	<u>Teachers' Retirement System</u>				
	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 2,083,693	\$ 2,352,731	\$ 2,536,001	\$ 3,181,882	\$ -
Contributions in relation to the contractually required contribution	<u>2,083,693</u>	<u>2,352,731</u>	<u>2,536,001</u>	<u>3,181,882</u>	
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	<u>\$ 21,262,175</u>	<u>\$ 20,281,231</u>	<u>\$ 19,263,919</u>	<u>\$ 18,031,677</u>	<u>\$ -</u>
Contributions as a percentage of covered employee payroll	9.8%	11.6%	13.2%	16.7%	

	<u>Employees' Retirement System</u>				
	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2013</u>
Contractually required contribution	\$ 794,027	\$ 773,702	\$ 903,280	\$ 927,463	\$ -
Contributions in relation to the contractually required contribution	<u>794,027</u>	<u>773,702</u>	<u>903,280</u>	<u>927,463</u>	
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	<u>\$ 5,646,191</u>	<u>\$ 5,285,296</u>	<u>\$ 4,847,745</u>	<u>\$ 4,878,507</u>	<u>\$ -</u>
Contributions as a percentage of covered employee payroll	14.1%	14.6%	18.6%	19%	

See paragraph on required supplementary information included in auditor's report.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
SCHEDULE OF CHANGE FROM ORIGINAL BUDGET TO FINAL BUDGET AND  
THE REAL PROPERTY TAX LIMIT  
For Year Ended June 30, 2018  
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**CHANGE FROM ORIGINAL BUDGET TO FINAL BUDGET**

<b>Original Budget</b>		\$ 50,940,000
<b>Additions:</b>		
Prior year's encumbrances	\$ 330,645	
Budget revisions- Appropriated fund balance	7,610	
- State Aid	31,000	
- Drama	24,294	
- Summer School	2,093	
	<u>395,642</u>	
<b>Final Budget</b>		<u><u>\$ 51,335,642</u></u>

**SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION**

2018-19 Voter-approved Expenditure Budget	\$ 53,065,000
Maximum allowed (4% of 2018-2019 Budget)	<u>\$ 2,122,600</u>

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law\*:

Unrestricted fund balance:	
Committed fund balance	\$ -
Assigned fund balance	1,490,469
Unassigned fund balance	2,122,600
Total unrestricted fund balance	<u>\$ 3,613,069</u>

Less:

Appropriated fund balance	\$ 1,200,000
Encumbrances included in committed and assigned fund balance	290,469
Total adjustments	<u>\$ 1,490,469</u>

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law	<u><u>\$ 2,122,600</u></u>
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Actual percentage	4.00%
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\* Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", Updated April 2011 (originally Issued November 2010), the portion of General Fund Fund Balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

See paragraph on required supplementary information included in auditor's report.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
SCHEDULE OF PROJECT EXPENDITURES- CAPITAL PROJECTS FUND  
For Year Ended June 30, 2018

PROJECT TITLE	Original Budget	Revised Budget	Expenditures			Unexpended Balance	Revenues				Fund Balance June 30, 2018
			Prior Years	Current Year	Total		Proceeds of Obligations	NYS Sources	Local Sources	Total	
Buses	\$ 416,366	\$ 416,366	\$ -	\$ 416,366	\$ 416,366	\$ -	\$ 416,366	\$ -	\$ -	\$ 416,366	\$ -
Smart Schools Bond Act	1,737,958	1,737,958	831,256	194,152	1,025,408	712,550	-	1,219,670	-	1,219,670	194,262
Districtwide	48,166,300	48,166,300	46,059,418	729,892	46,789,310	1,376,990	43,485,205	-	3,800,000	47,285,205	495,895
DASNY Grant	336,000	336,000	-	308,592	308,592	27,408	-	308,592	-	308,592	-
Empire Grant	300,000	300,000	-	300,000	300,000	-	-	-	300,000	300,000	-
Totals	<u>\$ 50,956,624</u>	<u>\$ 50,956,624</u>	<u>\$ 46,890,674</u>	<u>\$ 1,949,002</u>	<u>\$ 48,839,676</u>	<u>\$ 2,116,948</u>	<u>\$ 43,901,571</u>	<u>\$ 1,528,262</u>	<u>\$ 4,100,000</u>	<u>\$ 49,529,833</u>	<u>\$ 690,157</u>

See paragraph on required supplementary information included in auditor's report.

ROTTERDAM-MOHONASEN CENTRAL SCHOOL DISTRICT  
SCHEDULE OF INVESTMENT IN CAPITAL ASSETS, NET OF RELATED DEBT  
FOR THE YEAR ENDED JUNE 30, 2018

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Capital assets, net			\$101,412,183
Deduct:			
Bond anticipation notes payable	\$	914,795	
Short-term portion of bonds payable		3,477,350	
Long-term portion of bonds payable		52,594,211	
Less: unspent portion of obligations		<u>(495,895)</u>	<u>56,490,461</u>
Net investment in Capital Assets			<u>\$ 44,921,722</u>

See paragraph on required supplementary information included in auditor's report.

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Education of the  
Rotterdam-Mohonasen Central School District:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the fiduciary funds of the Rotterdam-Mohonasen Central School District as of and for the year ended June 30, 2018, and the related notes to the financial statements which collectively comprise the District's basic financial statements and have issued our report thereon dated September 10, 2018.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Rotterdam-Mohonasen Central School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rotterdam-Mohonasen Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Rotterdam-Mohonasen Central School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Rotterdam-Mohonasen Central School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Raymond G. Preusser, CPA, PC*

Claverack, New York  
September 10, 2018